

## Message Text

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ACTION DLOS-07

INFO OCT-01 ARA-16 EA-11 ISO-00 OC-06 CCO-00 CG-00 CIAE-00

DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04

RSC-01 PRS-01 SP-03 SS-20 USIA-15 AID-20 CEQ-02

COA-02 COME-00 EB-11 EPA-04 IO-14 NSF-04 SCI-06

FEAE-00 ACDA-19 AEC-11 AGR-20 DOTE-00 FMC-04 INT-08

JUSE-00 OMB-01 CIEP-02 OIC-04 TRSE-00 DRC-01 /248 W

----- 107159

R 020200Z JUL 74

FM AMEMBASSY CARACAS

TO SECSTATE WASHDC 4436

INFO AMEMBASSY SUVA

AMEMBASSY MANILA

AMEMBASSY JAKARTA

AMEMBASSY CANBERRA

C O N F I D E N T I A L CARACAS 6018

FROM USDEL LOS

EO 11652: GDS

TAGS: PLOS

SUBJECT: LOS: ARCHIPELAGO NEGOTIATIONS

REF: SUVA 625

1. JOHN NORTON MOORE MET WITH FIJI REP NANDEN TO CONVEY  
LETTER EARLIER REQUESTED BY NANDAN REASSURING FIJI  
THAT IF AN EARLY AGREEMENT ON STRAITS AND ARCHIPELAGOES  
CONCLUDED WITH PRINCIPAL ARCHIPELAGIC STATES IN CARACAS  
IT WOULD BE U.S. INTENTION TO INCLUDE FIJI WITHIN  
DEFINITION OF ARCHIPELAGO STATE. NANDAN PREVIOUSLY  
CONCERNED THAT PROVISION INCLUDING AREAS WITHIN  
REEFS AND LAGOONS OF ATOLLS MIGHT BE DROPPED OUT AFTER  
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U.S. RECEIVED SUPPORT OF PRINCIPAL ARCHIPELAGO CLAIMANTS.

2. NANDAN EXPRESSED APPRECIATION FOR LETTER WHICH READS AS FOLLOWS: QTE: PURSUANT TO OUR CONVERSATION IN NEW YORK I WOULD LIKE TO AFFIRM THAT IF AN EARLY UNDERSTANDING IS REACHED AT CARACAS BETWEEN THE UNITED STATES DELEGATION AND THE DELEGATION OF THE PRINCIPAL ARCHIPELAGIC STATES ON A MUTUALLY SATISFACTORY REGIME FOR STRAITS AND ARCHIPELAGOES THAT IT IS THE INTENTION OF OUR DELEGATION TO WORK TO ENSURE THAT THE CONCEPT OF AN ARCHIPELAGO STATE WILL INCLUDE A 1:5 LAND-TO-WATER RATIO DETERMINED BY COMPUTING WATERS WITHIN REEFS AND LAGOONS OF ATOLLS AS LAND AREAS. IT IS OUR UNDERSTANDING THAT THIS DEFINITION WILL INCLUDE FIJI AS AN ARCHIPELAGO STATE. IN OUR CONSULTATIONS WITH A NUMBER OF COUNTRIES ON A POSSIBLE ACCOMMODATION, INCLUDING PRINCIPAL MARITIME POWERS, NO COUNTRY HAS CHALLENGED THIS METHOD OF COMPUTING THE LAND-TO-WATER RATIO IF AN EARLY OVERALL SATISFACTORY ACCOMMODATION CAN BE ACHIEVED.

AS YOU KNOW, THE OUTLINES OF A SATISFACTORY ACCOMMODATION ARE SET OUT IN THE PAPER OF JUNE 6, 1974, A COPY OF WHICH IS ATTACHED.

WE ARE ENCOURAGED AT THE PROGRESS MADE TO DATE IN OUR DISCUSSIONS WITH ARCHIPELAGIC STATES BUT IT IS IMPORTANT THAT REMAINING DIFFERENCES BE RESOLVED AT AN EARLY TIME. IF, OF COURSE, WE ARE NOT ABLE TO REACH AN EARLY SATISFACTORY ACCOMMODATION WE MUST OPPOSE ACCEPTANCE OF THE ARCHIPELAGO CONCEPT IN ORDER TO PROTECT OUR VITAL NAVIGATIONAL INTERESTS. END QUOTE.

3. NANDAN INDICATED HE FELT SOEDARMONO OR MOCHTAR MUCH MORE FLEXIBLE ON SETTLEMENT OF ARCHIPELAGO ISSUES THAN DJALAL AND URGED U.S. MAKE EFFORT IN JAKARTA TO GET MOCHTAR OR SOEDARMONO TO CARACAS AT EARLY TIME. HE ALSO MAKE SAME POINT WITH RESPECT TO MENDOZA OF PHILIPPINES AND URGED WE TRY TO GET HIM TO CARACAS AT AN EARLY TIME.

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4. NANDAN INDICATED HE WAS PLANNING A STATEMENT ON ARCHIPELAGOES ALONG LINE OF U.S. STATEMENT EXCEPT HE FELT HE MIGHT NEED TO DESCRIBE PASSAGE REGIME AS "INNOCENT PASSAGE" UNTIL AGREEMENT REACHED. MOORE URGED USE OF NEUTRAL TERM "ARCHIPELAGIC PASSAGE" AND INDICATED THAT USE OF TERM "INNOCENT PASSAGE" AT THIS CRITICAL TIME IN NEGOTIATION COULD HARM NEGOTIATION. NANDAN PROMISED RECONSIDER.

5. REFTEL RECEIVED AND HEREAFTER CABLES OF PRIMARY  
INTEREST OTHER POSTS WILL BE POUCHED SUVA.  
STEVENSON

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NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** FREEDOM OF NAVIGATION, TERRITORIAL WATERS, ARCHIPELAGOS, NEGOTIATIONS, DIPLOMATIC COMMUNICATIONS, STRAITS, FOREIGN POLICY POSITION, MEETING DELEGAT IONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 02 JUL 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** shawdg  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974CARACA06018  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D740175-0386  
**From:** CARACAS  
**Handling Restrictions:** n/a  
**Image Path:**  
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**Line Count:** 119  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION DLOS  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** SUVA 625  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** shawdg  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 08 JUL 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <08 JUL 2002 by boyleja>; APPROVED <20 FEB 2003 by shawdg>  
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**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** LOS: ARCHIPELAGO NEGOTIATIONS  
**TAGS:** PLOS, PBOR, VE, US, (NORTON, JOHN), (NANDEN)  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005